

Message Text

CONFIDENTIAL

PAGE 01 ANKARA 06324 01 OF 03 081227Z

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FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 5519

INFO USMISSION GENEVA

AMCONSUL ISTANBUL

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C O N F I D E N T I A L SECTION 1 OF 3 ANKARA 6324

EXDIS

E.O. 11652: GDS

TAGS: SNAR, TU

SUBJ: COMMENTS ON PROPOSED CONTROL MEASURES FOR TURKEY

REF A) GENEVA 4933, B) GENEVA 4966, C) STATE 165562; C) ANKARA 6223

1. WE HAVE REVIEWED REFTELS A, B, AND C AND THE FOL IS IN OUR VIEW THE APPROACH THAT SHOULD BE TAKEN BY THE US REGARDING THE SYSTEM OF REGULATION AND CONTROL THAT TURKEY SHOULD FOLLOW TO MINIMIZE POSSIBILITIES FOR ILLICIT TRAFFIC WHEN IT RESUMES POPPY CULTIVATION. WE URGE THAT THE SAME APPROACH BE TAKEN BY THE GREEN-FIELD MISSION. IN PUTTING TOGETHER THESE COMMENTS WE HAVE DRAWN HEAVILY ON THE SPECIFIC PROPOSALS AND DETAILS OF THE REFERENCE MESSAGES AS WELL AS INCORPORATING OUR OWN IDEAS AND EMPHASIS.

2. GENERAL STRATEGY:

A. AT THE OUTSET, PRODUCTION SHOULD BE INITIATED ONLY IF AN EFFECTIVE AND WORKABLE CONTROL SYSTEM IS IN PLACE. THE GOVT SHOULD LIMIT INITIAL PLANTING TO NOT MORE THAN 1/6 OF THE AREA FORMERLY UNDER POPPY PRODUCTION IN THE SEVEN PROVINCES. FOR EASIER CONTROL, THIS SHOULD BE ONLY IN AREAS ADJACENT TO MAIN ROADS, AS FAR AS POSSIBLE IN CONTIGUOUS AREAS, AND LIMITED TO THE

CONFIDENTIAL

PAGE 02 ANKARA 06324 01 OF 03 081227Z

BETTER AGRICULTURAL LAND WHERE SURVEILLANCE PER UNIT OF PRODUCTION

WOULD BE MORE EFFECTIVE.

B. INITIALLY PLANTING SHOULD BE AUTHORIZED FOR POPPY STRAW PRODUCTION ONLY AS THIS SYSTEM OFFERS PROSPECTS FOR LESS COMPLEX AND MORE EFFECTIVE CONTROL. THE POPPY STRAW SHOULD BE EXPORTED FOR PROCESSING. AT THE SAME TIME PREPARATIONS SHOULD BE MADE FOR A SHIFT TO PRODUCTION OF BRACATEUM AS SOON AS FEASIBLE. (ESTABLISHMENT OF POPPY STRAW PROCESSING PLANTS IN COUNTRY IN THE INITIAL PHASE WOULD DEVELOP STRONG RESISTANCE TO LATER SHIFTING TO BRACATEUM.)

C. COMPENSATION WILL BE AN IMPORTANT FACTOR IN THE ACCEPTABILITY IN THE EARLY STAGES OF A PROGRAM AS OUTLINED ABOVE. FARMERS NOW RECEIVING COMPENSATION SHOULD CONTINUE TO RECEIVE COMPENSATION UNDER TWO ASPECTS:

(1) IN THE INITIAL PERIOD, FARMERS IN THE LESS ACCESSIBLE AREAS AND ON LESS PRODUCTIVE LAND COULD BE PERMITTED TO BEGIN TO PRODUCE BRACATEUM WITH PAYMENT OF COMPENSATION DURING THE FIRST FEW YEARS WHEN PRODUCTION IS LOW.

(2) FARMERS NOT PERMITTED TO RESUME POPPY CULTIVATION SHOULD CONTINUE TO RECEIVE COMPENSATION UNTIL ALTERNATIVE PROGRAMS ARE DEVELOPED.

D. IMMEDIATE DISCUSSIONS SHOULD BE BEGUN WITH TURKISH OFFICIALS AND TECHNICAL EXPERTS WHO WILL BE RESPONSIBLE FOR DEVELOPING THE CONTROL PROGRAM TO INFLUENCE THEM TO ADOPT THE STRAW PROCESS, TO RESTRICT ADMINISTRATIVELY THE NUMBER OF LICENSES AND AREA OF CULTIVATION, AND TO BE PREPARED TO SHIFT EVENTUALLY TO PRODUCTION OF BRACATEUM.

E. THE US POSITION SHOULD HAVE FLEXIBILITY TO PERMIT GOT TO DEVELOP SPECIFIC DETAILS OF REGULATION AND CONTROL PROCEDURES IN CONSULTATION WITH UN OR OTHER INTERNATIONAL EXPERTS. WE SHOULD ALSO BE RECEPTIVE TO ANY CONTROL SYSTEM OR PROPOSALS DEvised BY THE GOT PROVIDED THAT WE ARE ASSURED OF ITS ADEQUACY AND EFFECTIVENESS.

F. THE 1971 OPIUM LICENSING AND CONTROL LAW IS BASICALLY SOUND
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ANKARA 06324 01 OF 03 081227Z

PROVIDED THAT THE PRODUCTION AREA IS RESTRICTED AND PRODUCTION IS PROHIBITED IN AREAS NOT EASILY ACCESSIBLE. THE IMPLEMENTATION AND ENFORCEMENT OF THE LAW SHOULD BE A MAJOR CONCERN.

3. CENTRAL COORDINATION AND SUPERVISIONS:

ALL ASPECTS OF LICENSING, PLANTING, HARVESTING, COLLECTION, AND FINAL DISPOSITION SHOULD BE FIRMLY UNDER THE SUPERVISION AND CONTROL

OF A CENTRAL AUTHORITY. IT WILL OBVIOUSLY TAKE TIME FOR THIS CENTRAL AUTHORITY TO BE FIRMLY IN PLACE AND FUNCTIONING EFFECTIVELY. THEREFORE, DURING THIS INITIAL PERIOD IN PARTICULAR, AND CONTINUING THEREAFTER, COORDINATION AND SUPERVISION OF THE CONTROL EFFORT MUST BE EXERCISED BY THE PRIME MINISTER HIMSELF. TO ASSIST HIM IN

THIS RESPONSIBILITY, THE PRIME MINISTER SHOULD APPOINT WITHIN HIS OWN OFFICE A FULL-TIME SPECIAL ASSISTANT OR COORDINATOR, I.E., A MINISTER OF STATE FOR POPPY COORDINATION. THE LATTER OFFICIAL SHOULD HAVE FULL AUTHORITY TO COORDINATE THE ACTIVITIES OF THE AGENCIES EXECUTING THE POLICY AND PROGRAM SUCH AS THE SOIL PRODUCTS OFFICE (TMO), THE TURKISH NATIONAL POLICE, THE JANDARMA, AND THE MINISTRY OF AGRICULTURE. EQUALLY IMPORTANT, HE MUST BE RESPONSIBLE FOR DEVELOPING A CONTROL PLAN AS NEARLY FOOLPROOF AS POSSIBLE. HE SHOULD KEEP THE CONTROL SYSTEM UNDER REGULAR REVIEW AS EXPERIENCE IS GAINED IN ITS OPERATION IN ORDER TO MAKE IMPROVEMENTS WHICH MAY BE SHOWN TO BE NECESSARY.

THE SPECIAL ASSISTANT SHOULD ALSO BE RESPONSIBLE TO THE PRIME MINISTER FOR DEVELOPMENT OF MEASURES FOR:

A. A REGULAR FLOW OF INFORMATION BETWEEN GOVERNMENT OFFICIALS CONCERNING ILLICIT NARCOTIC DRUG ACTIVITIES.

B. SEMI-ANNUAL VISITS TO THE PRODUCING AREAS BY TURKISH AND INTERNATIONAL EXPERTS TO ADVISE HIM ON THE EFFECTIVENESS OF THE CONTROL SYSTEM.

C. INSURING THAT ALL RESPONSIBLE AGENCIES ARE COOPERATING EFFECTIVELY IN THE POLICING OF THE ENFORCEMENT AND CONTROL SYSTEMS.

D. INSTITUTION OF A PROGRAM TO GIVE SUITABLE COMPENSATION, BASED ON THE VALUE ON THE INTERNATIONAL MARKET OF THE WHOLE

CONFIDENTIAL

PAGE 04 ANKARA 06324 01 OF 03 081227Z

OPIUM POPPY PRODUCT, SUCH AS OPIUM SEEDS, STRAW, OIL, ETCN TO FARMERS WHO HAVE BEEN OBTAINING COMPENSATION RECENTLY BUT WHO MAY NOT BE ALLOWED BACK INTO PRODUCTION.

4. PRODUCTION AREAS:

A. THE PRODUCTION OF POPPIES SHOULD BE CONFINED INITIALLY TO SUCH AREAS AS WILL PERMIT EFFICIENT AND ECONOMIC ENFORCEMENT OF THE PERTINENT LAWS AND REGULATIONS. DURING THE FIRST YEAR AT LEAST PRODUCTION SHOULD BE RESTRICTED TO 1/6 OF THE AREA FORMERLY UNDER POPPY PRODUCTION IN THE SEVEN PROVINCES. ADDITIONAL PRODUCTION SHOULD NOT BE PERMITTED UNTIL THE CONTROL SYSTEM IS FULLY DEVELOPED, EXPERIENCE IS GAINED IN APPLYING CONTROLS, AND THERE IS POSITIVE REASON TO BELIEVE THAT ADDITIONAL PRODUCTION CAN BE MANAGED IN OTHER AREAS WITHOUT ILLICIT DIVERSION. PRODUCTION SHOULD

ALSO AT THE START BE LIMITED TO THE SMALLEST
POSSIBLE NUMBER OF FARMERS IN ORDER TO ENHANCE THE EFFECTIVENESS
OF THE CONTROL SYSTEM.

B. LICENSES SHOULD BE LIMITED TO SMALL PLOTS ONLY, AS FAR AS
POSSIBLE IN NEARLY CONTIGUOUS AREAS, AND ADJACENT TO MAIN ROADS.
LICENSES SHOULD ONLY BE ISSUED FOR AREAS HAVING ADEQUATE POLICE
FACILITIES TO MAINTAIN EFFECTIVE SURVEILLANCE OF PRODUCTION ACTIVITIES
AND TO CONDUCT INVESTIGATIONS OF INFRACTIONS.

NOTE BY OCT: MSG RAISED TO EXDIS PER MR. JOHNSON, S/S-O.

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PAGE 01 ANKARA 06324 02 OF 03 081235Z

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CONFIDENTIAL SECTION 2 OF 3 ANKARA 6324
EXDIS

5. LICENSES TO PRODUCE.

A. NO POPPIES MAY BE GROWN FOR ANY PURPOSE WITHOUT A
LICENSE. THE LICENSES SHOULD INCLUDE IDENTIFICATION OF THE
RESPONSIBLE FARMER, EXACT DESCRIPTION AND LOCATION OF THE
PLOT, AND THE ESTIMATED YIELD. THE LICENSE SHOULD SPECIFY THE
CONDITIONS UNDER WHICH LICENSES WOULD BE REVOKED, I.E., IN CASE OF A
LOWER YIELD IN THE ABSENCE OF ACCEPTED VERIFIED REASONS. IF
PRODUCTION OF POPPY STRAW ONLY IS THE SYSTEM
ADOPTED BY THE GOT, THE LICENSE SHOULD SPECIFY THAT INCISION
OF THE POPPIES IS FORBIDDEN.

B. A LICENSE TO PRODUCE POPPIES SHOULD BE ISSUED ONLY TO AN

INDIVIDUAL WHOM TMO FINDS (1) TO BE OF GOOD MORAL CHARACTER WHO HAS NOT BEEN CONVICTED OF AN OFFENSE INVOLVING OPIUM POPPIES, IPIUM OR OTHER NARCOTIC DRUGS, EVEN IF THE PERSON HAS BEEN GRANTED AMNESTY: (2) TO BE THE OWNE OF OR TO CONTROL SUITABLE FARMLAND TO BE USED AS A PRODUCTION AREA IN SUCH LOCALITY.

C. BEFORE ISSUING LICENSES IN A SPECIFIC AREA, CONSIDERATION SHOULD BE GIVEN TO ANY PREVIOUS HISTORY OR PATTERN OF ILLICIT DRUGS OR NARCOTICS VIOLATIONS IN THAT AREA. (EMBASSY COMMENT: IF THE GOT WISHES TO INSTITUTE A PROGRAM OF ISSUING LICENSES TO VILLAGES AS WELL AS TO INDICIDUALS, WE SHOULD NOT OBJECT. HOWEVER, WE SHOULD NOT ADVOCATE SUCH A SYSTEM BECAUSE THE PRINCIPLE INVOLVED OF DENYING A LICENSE TO EVERYONE IN THE AREA BECAUSE OF THE CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ANKARA 06324 02 OF 03 081235Z

OFFENSES OF ONE OR A FEW INDIVIDUALS IS CONTRARY TO OUR CONCEPT OF THE RULE OF LAW.)

D. ANY LICENSE MAY BE REVOKED SUMMARILY BY TMO IF IT FINDS THAT (1) THE LICENSEE HAS FAILED TO COMPLY WITH ANY OF THE QUALIFICATIONS ESTABLISHED AT THE TIME OF THE ISSUANCE OF SUCH LICENSEV (2) SUCH LICENSEE HAS FAILED TO COMPLY WITH THE APPLICABLE LAWS AND REGULATIONS; OR (3) SUCH PRODUCTION IS IN DANGER OF CAUSING OVERPRODUCTION OF LIKELY TO RESULT IN ILLICIT TRAFFIC.

6. NATIONAL ENFORCEMENT:

A. A SPECIAL GROUP OF NATIONAL EXPERTS HOULD BE TRAINED SO AS TO HAVE THE CAPABILITY OF MONITORING PRODUCERS' COMPLIANCE AT EVERY STEP OF THE PRODUCTION AND DELIVERY CYCLE, INCLUDING DELIVERY TO THE MONOPOLY OF THE POPPY PRODUCTS, WITHIN A MINIMUM PERIOD. THESE INSPECTORS SHOULD MAKE RANDOM AND SURPRISE INSPECTION AT ANY TIME. THIS IS RECOMMENDED PARTICULARLY FROM IMMEDIATELY

AFTER PETAL DROP UNTIL SEED MATURITY, THE MOST CRUCIAL PERIOD. IN THE CASE OF POPPY STRAW PRODUCTION, IT SHOULD BE ASSUMED THAT ANY PERSONS OBSERVED IN THE POPPY FIELDS DURING THIS APPROXIMATELY TWO-WEEK PERIOD WOULD BE SUSPECTED OF BEING ENGAGED IN ILLICIT ACTIVITY, BECAUSE THERE IS NO LEGITIMATE NEED FOR PERSONS TO BE IN THE FIELD AT THIS TIME FOR THE CROP'S DEVELOPMENT. ANY EVI-DENCE OF LANCING WOULD BE THE CAUSE FOR IMMEDIATE REVOCATION OF THE LICENSE AND PROSECUTION.

B. THE NATIONAL NARCOTICS CONTROL AUTHORITIES SHOULD OPERATE A COMPREHENSIVE NATIONAL INTELLIGENCE SYSTEM IT SHOULD ADMINISTER A SYSTEM OF REQWARDS, LARGE ENOUGH TO BE ATTRACTIVE, FOR INFORMATION LEADING TO INTERDICTION AND SEIZURE OF ILLICIT NARCOTICS. IN ADDITION, THE ENTIRE BODY OF CRIMINAL LAW SHOULD BE VIEWED TO INSURE THT NARCOTICS INVESTIAGION AND ENFORCEMENT ORGANIZATIONS HAVE AUTHORITY TO FOLLOW MODERN INVESTIGATIVE PROCEDURES AND TECHNIQUES.

THE TURKISH NATIONAL NARCOTICS FORCE SHOULD WORK IN CLOSE COLLABORATION WITH ITS COUNTERPARTS IN OTHER COUNTRIES, AS WELL AS INTERPOL AND OTHER INTERNATIONAL EXPERTS.

C. THE NATIONAL NARCOTICS FORCE SHOULD UTILIZE A SYSTEM OF SOPHISTICATED AERIAL SURVEILLANCE, IN COORDINATION WITH INTERNATIONAL CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ANKARA 06324 02 OF 03 081235Z

NARCOTICS ORGANIZATIONS, TO DETERMINE THE FULL SCOPE OF PRODUCTION WITHIN TURKEY AND TO DETECT ILLICIT PRODUCTION.

D. THE NATIONAL AUTHORITIES SHOULD HAVE A SPECIAL FORCE TO ELIMINATE THE ACTIVITIES OF WHOLESALE TRAFFICKERS IN THE ISTANBUL AREA BY INVESTIGATING THEIR VIOLATIONS OF NARCOTICS LAWS AND REGULATIONS AND RELATED VIOLATIONS OF TURKISH LAWS DEALING WITH FINANCE, TAXES, CUSTOMS, ETC.

7. VILLAGE RESPONSIBILITIES:

A. IN EACH GROWING VILLAGE, THE VILLAGE HEADMAN OR A TRUSTED AGENT SHOULD BE APPOINTED BY TMO TO BE RESPONSIBLE FOR PRODUCTION ACTIVITIES WITHIN THE VILLAGE. (THE MENTION OF THE VILLAGE HEADMAN BELOW INCLUDES ALTERNATIVELY SUCH AN AGENT). HE SHOULD BE PAID A COMMISSION FOR ASSISTANCE TO THE FIELD STAFF OF TMO, AND SHOULD REPORT DIRECTLY TO THE REGIONAL FIELD OFFICER OF TMO.

B. THE VILLAGE HEADMAN SHOULD RENDER ASSISTANCE AT THE VILLAGE LEVEL TO DETERMINE DIRECTLY WHETHER ILLICIT CULTIVATION OF OPIUM POPPIES IS TO TAKE PLACE ON ANY PROPERTY WITHIN HIS JURISDICTION. IF SO, HE SHOULD TRANSMIT SUCH INFORMATION IMMEDIATELY TO THE AUTHORITY TO WHOM HE IS SUBORDINATE. THE VILLAGE HEADMAN SHOULD ALSO ASSIST THE REGIONAL FIELD OFFICER OF TMO IN DETERMINING THAT NO FARMER CULTIVATES POPPIES ON A PLOT EXCEEDING THE AREA FOR WHICH HE IS ACTUALLY LICENSED.

C. THE VILLAGE HEADMAN (OR AGENT) SHOULD ASSIST THE REGIONAL FIELD OFFICER OF TMO IN MAKING PROPERTY INSPECTIONS IN ORDER TO INSURE THAT A POPPY FARMER DOES NOT GET THE OPPORTUNITY TO DIVERT ANY PART OF HIS PRODUCTION INTO ILLICIT TRAFFIC. THE VILLAGE HEADMAN SHOULD MAKE FREQUENT INSPECTIONS OF THE STANDING CROP, TO MAKE THE FARMER AWARE OF HIS RESPONSIBILITIES FOR ALL ACTIVITIES.

D. THE VILLAGE HEADMAN SHOULD BE REQUIRED TO RENDER, WITHIN ONE MONTH AFTER INITIAL PLANTING AND WITHIN ONE MONTH AFTER HARVESTING, ON FORMS PROVIDED BY THE TMO, A REPORT AND ACCOUNTING FOR ALL PLANTING, HARVESTING AND PRODUCTION OPERATIONS. THE TMO MAY

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PAGE 04 ANKARA 06324 02 OF 03 081235Z

CONFIDENTIAL

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CONFIDENTIAL

PAGE 01 ANKARA 06324 03 OF 03 081312Z

53

ACTION SS-30

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C O N F I D E N T I A L SECTION 3 OF 3 ANKARA 6324

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REQUIRE ADDITIONAL REPORTS, AS MAY BE NECESSARY, TO DETERMINE THE QUANTITY OF POPPIES UNDER CULTIVATION AND ESTIMATES AS TO THE AMOUNT OF POPPY STRAW (OR OPIUM) THAT MAY BE PRODUCED.

E. IF THE GOT DECIDES TO PERMIT GROWING OF POPPIES FOR OPIUM, THE VILLAGE HEADMAN, OR AGENT, DURING THE PERIOD OF PRODUCING THE OPIUM, SHOULD TAKE A DAILY ACCOUNTING OF COLLECTIONS FROM EACH FARMER.

F. THE LOCAL AUTHORITIES SHOULD HAVE DIRECT RESPONSIBILITY FOR THE SYSTEM OF LICENSING, INSPECTION, COLLECTION, AND DELIVERY OF POPPY PRODUCTS TO THE MONOPOLY. THE OBJECTIVE IS TO CONFINE RESPONSIBILITY AND REDUCE TO A MINIMUM THE LEVELS OF RESPONSIBILITY AND HENCE THE NUMBER OF OPPORTUNITIES FOR DIVERSION AND CORRUPTION, HOWEVER, THE LOCAL EXERCISE OF THESE RESPONSIBILITIES SHOULD BE SUBJECT TO A ZEALOUS CONTROL, SURVEILLANCE, AND VERIFICATION BY THE NATIONAL ENFORCEMENT AUTHORITIES.

8. REGIONAL FIELD OFFICERS RESPONSIBILITIES:

A. THE TMO SHOULD APPOINT A SUFFICIENT NUMBER OF REGIONAL FIELD OFFICERS AND ESTABLISH SUFFICIENT REGIONAL BODIES, AS MAY BE

NECESSARY, TO OVERSEE ALL ACTIVITIES OF PRODUCING POPPIES(AND/OR OPIUM). EACH REGIONAL FIELD OFFICER MUST HAVE A KNOWLEDGE OF LAWS AND REGULATIONS RELATING TO THE CONTROL OF POPPY PRODUCTION AND HAVE EXPERIENCE IN POLICE OR OTHER REGULATORY WORK.
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PAGE 02 ANKARA 06324 03 OF 03 081312Z

B. THE REGIONAL FIELD OFFICER SHOULD BE RESPONSIBLE FOR MONITORING ALL POPPY PRODUCTION ACTIVITIES IN HIS ASSIGNED AREA TO INSURE THAT ONLY LICENSED FARMERS ARE PRODUCING POPPIES (AND/OR OPIUM); TO INSURE THAT THE QUANTITIES PRODUCED ARE NOT IN EXCESS OF THOSE AUTHORIZED IN THE LICENSES; AND TO SUPERVISE THE RESPONSIBILITIES OF THE VILLAGE HEADMAN.

C. THE REGIONAL FIELD OFFICER SHOULD ESTABLISH PROCEDURES FOR REGULAR INSPECTIONS DURING THE GROWING SEASON TO ASSES CULTIVATION. THIS SHOULD INCLUDE AN INSPECTION IMMEDIATELY PRIOR TO HARVESTING TO ASSESS PROBABLY YIELDS AND ONE FOLLOWING THE HARVESTING.

D. THE REGIONAL FIELD OFFICER SHOULD BE RESPONSIBLE FOR THOROUGHLY SCREENING ALL APPLICATIONS FOR LICENSES TO DETERMINE THE ELIGIBILITY OF THE APPLICANTS IN ACCORDANCE WITH A SET OF DIRECTIVES GOVERNING THOSE ACTIVITIES.

9. PHYSICAL SECURITY:

A. THE PROBLEM OF SCURITY IS GREATLY REDUCED IF THE POPPY IS NOT INCISED AND THE STRAW IS PRUCHASED FOR EXPORT. IF OPIUM IS PRODUCED, THE CONTROL PROBLEMS BECOME DIFFICULT PARTICULARY IF PLANTING IS ALLOWED IN REMOTE AREAS AND UNPRODUCTIVE LAND AS CALLED FOR IN THE JULY 1974 DECREE ALLOWING PLANTATION. THE PLANTING OF BRACTEATUM IN THESE AREAS AND THEPAYMENT OF COMPENSATION UNTIL THE IFRST YEAR OF PRODUCTION SHOULD BE CONSIDERED.

B. ALL PESONS LICENSED TO PRODUCE OPIUM POPPIES (OR TO PRODUCE OPIUM) MUST INSTITUTE AND MAINTAIN EFFECTIVE SAFEGUARDS AGAINST THEFT AND DIVERSION TO THE ILLICIT TRAFFIC.

C. IF OPIUM PRODUCTION IS AUTHORIZED, OPIUM RECEIVED AT THE COLLECTION UNITS SHOULD BE PLACED IN APPROPRIATE CONTAINERS FOR PROTECTION, SEALED, MARKED WITH GROSS AND TARE WEIGHTS, AND STORED IN SECURE AND FULLY GUARDED BUILDINGS. AS SOON AS POSSIBLE THE OPIUM SHOULD BE REMOVED TO A TMO WAREHOUSE UNDER ARMED POLICE ESCORT. ON ARRIVAL AT THE WAREHOUSE, EACH CONTAINER SHOULD BE INDIVIDUALLY WEIGHED AND EXAMINED IN THE PREESENCE OF THE ESCORT AND PROPER ACKNOWLEDGEMENT MADE.

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PAGE 03 ANKARA 06324 03 OF 03 081312Z

D. THE SECURITY MEASURES IN THE TMO WAREHOUSE SHOULD HAVE A MINIMUM OF THREE PERIPHERAL CONTROL AREAS. THE DOORS AND WINDOWS OF THE WAREHOUSE SHOULD BE PROVIDED WITH IRON BARS, GUARDS SHOULD BE STATIONED AT STRATEGIC POINTS, THE ENTIRE FACTORY AREA SHOULD BE SURROUNDED BY STRONG WIRE NETTING AND FREQUENT POLICE PATROLS SHOULD BE MADE.

10. COLLECTION OF POPPY STRAW (OR OPIUM):

A. ALL PRODUCERS MUST BE REQUIRED TO TURN OVER THEIR PRODUCTION TO THE TMO, AND THE TMO MUST PURCHASE OR TAKE PHYSICAL POSSESSION OF THE PRODUCTION AS SOON AS POSSIBLE. IN THE EVENT OF OPIUM PRODUCTION, COLLECTIONS SHOULD BE MADE DAILY.)

B. IT SHOULD BE RECOGNIZED THAT THE LEVEL OF THE PRICE AND THE TIMING OF PAYMENT ARE IMPORTANT FACTORS AND MUST BE SUFFICIENTLY ATTRACTIVE TO REDUCE THE RISK OF FARMERS HOLDING BACK QUANTITIES FOR ILLICIT TRAFFICKERS.

C. THE TMO MUST DESIGNATE COLLECTION UNITS FOR EACH VILLAGE SO AS TO INSURE TIMELY COLLECTION. (IN THE EVENT OF OPIUM PRODUCTION, FARMERS TRANSPORTING GUM MAY ONLY DO SO LEGALLY BETWEEN THE AREA OF PRODUCTION AND THE DESIGNATED COLLECTION POINT FOR THEIR AREA. ALL OPIUM FOUND IN POSSESSION OF FARMERS APART FROM THE DIRECT ROUTE BETWEEN THESE POINTS WILL BE SUBJECT TO SEIZURE.)

D. IF THE AMOUNT OF POPPY STRAW (OR OPIUM) TURNED OVER BY THE PRODUCER IS LESS THAN THE AMOUNT REGISTERED ON HIS LICENSE, A RECORD OF THE SHORTAGE MUST BE MADE. IF THE SHORTAGE IS NOT ACCEPTABLE TO THE TMO NECESSARY INVESTIGATIVE AND LEGAL ACTION SHOULD BE TAKEN.

E. THE TMO SHOULD CROSS CHECK ALL NAMES OF LICENSEES TO MAKE CERTAIN THAT THEIR PRODUCTION HAS BEEN COLLECTED. NECESSARY INVESTIGATIVE AND LEGAL ACTION SHOULD BE TAKEN IN THE EVENT OF ANY FAILURES.

F. AN EFFICIENT PROGRAM OF WEIGHING AND TESTING OPIUM SHOULD BE ESTABLISHED TO DETERMINE IF THERE HAS BEEN ANY ADULTERATION. IF THERE HAS, APPROPRIATE ENFORCEMENT ACTION SHOULD BE TAKEN.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 ANKARA 06324 03 OF 03 081312Z

G. IF OPIUM IS PRODUCED PRECISE INCISION AND COLLECTION PERIODS SHOULD BE ESTABLISHED AND MOBILE COLLECTION UNITS SHOULD BE ESTABLISHED TO COLLECT OPIUM ON A DAILY BASIS IN EACH VILLAGE. THIS AVOIDS THE NEED FOR LONG PERIODS OF STORAGE UNDER VILLAGE

CONDITIONS. ANY COLLECTION, STORAGE, AND SECURITY SHOULD BE THE RESPONSIBILITY OF THE VILLAGE HEADMAN.

H. IN THE CASE OF STRAW PRODUCTION, TMO WILL INSPECT THE OPIUM FIELDS AFTER PETAL FALL AND LATER WILL INSPECT THE HARVESTED STRAW FOR EVIDENCE OF INCISING; IF SUCH EVIDENCE IS FOUND PROSECUTION OF THE FARMER WILL BE INITIATED AND HIS CROP CONFISCATED BY GOT WITHOUT COMPENSATION.

11. FORFEITURE OF OPIUM: THE PROVISIONS OF PARAGRAPH 8 OF STATE 165562 REGARDING FORFEITURE OF OPIUM UNDER CERTAIN CONDITIONS ARE ACCEPTABLE TO US IN THE EVENT THAT THE GOT ADOPTS A SYSTEM OF OPIUM PRODUCTION.

12. ACTION AGAINST ILLICIT TRAFFIC: THE GOT MUST MAKE ARRANGEMENTS AT THE NATIONAL LEVEL FOR COORDINATION OF THE ACTIVITIES OF ALL AGENCIES CONCERNED WITH THE PREVENTION OF ILLICIT TRAFFIC AND PUNISHMENT OF VIOLATORS. RESPONSIBILITIES FOR ENFORCEMENT AND SURVEILLANCE MUST BE CLEARLY PLACED AND UNDERSTOOD WITH RESPECT TO REGIONAL FIELD OFFICERS AND VILLAGE HEADMEN (OR AGENTS).

13. RATIFICATION OF PROTOCOL: TURKEY SHOULD RATIFY THE PROTOCOL AMENDING THE SINGLE CONVENTION ON NARCOTICS, 1961. THIS PROTOCOL STRENGTHENS THE INTERNATIONAL CONTROL MACHINERY TO ENABLE IT MORE EFFECTIVELY TO DETECT AND CURB BOTH THE EXCESS AND ILLICIT CULTIVATION OF THE OPIUM POPPY, AS WELL AS THE ILLICIT PRODUCTION, MANUFACTURE, AND TRAFFICKING IN NARCOTIC DRUGS. THE AMENDMENTS CONTAINED IN THE PROTOCOL WILL MAKE THE SINGLE CONVENTION MORE RESPONSIVE TO THE CURRENT SITUATION IN TURKEY. RATIFICATION BY THE GOT COULD BE TAKEN AS A SIGNIFICANT ACKNOWLEDGEMENT AND AFFIRMATION OF TURKEY'S ROLE IN THE INTERNATIONAL COMMUNITY'S DETERMINATION TO ACT EFFECTIVELY AGAINST ILLICIT TRAFFIC IN NARCOTICS.
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PAGE 05 ANKARA 06324 03 OF 03 081312Z

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